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- 6 the medicinal product lifecycle
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# 11 Reflection paper on the use of AI in the medicinal product

# 12 lifecycle

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# 44 1. Introduction

Data are generated and used increasingly across sectors, including those related to the lifecycle of medicines. In the healthcare sector, data are captured in electronic format on a routine basis. The utilisation of artificial intelligence (AI) - systems displaying intelligent behaviour by analysing data and taking actions with some degree of autonomy to achieve specific goals - is an important part of the digital transformation that enables increased use of data for analysis and decision-making. Such systems are often developed through the process of machine learning (ML) where models are trained from data without explicit programming. However, as these technologies often use exceptionally great numbers of trainable parameters arranged in non-transparent model architectures, new risks are introduced that need to be mitigated to ensure the safety of patients and integrity of clinical study results. Also, as the overarching approach is inherently data-driven, active measures must be taken to avoid the integration of bias into AI/ML applications and promote AI trustworthiness.

This reflection paper provides considerations on the use of AI and ML in the lifecycle of medicinal products, including medicinal products development, authorisation, and post-authorisation. Given the rapid development in this field, the aim of this reflection paper is to reflect on the scientific principles that are relevant for regulatory evaluation when these emerging technologies are applied to support safe and effective development and use of medicines.

It is crucial to identify aspects of AI/ML that would fall within the remit of EMA or the National Competent Authorities of the Member States as the level of scrutiny into data during assessment will depend on this remit. This reflection paper focuses only on the use of AI in the medicinal product lifecycle and any references to qualification of novel methodologies for medicines development<sup>1</sup>, interaction etc. are to be understood within this scope. However, medical devices with AI/ML technology can be used within the context of clinical trials to generate evidence in support of a marketing authorisation application and/or can be combined with the use of a medicinal product. In such cases EMA will be involved in the assessment on whether the characteristics of the device is adequate to generate evidence, supporting a EU marketing authorisation. Similarly, if a device is used to provide recommendations in the Summary of Product Characteristics, e.g. on posology or monitoring, the EMA will assess all relevant aspects of the proposed combined use.

72 This reflection paper describes the current experience of EMA in a field where scientific knowledge is 73 fast evolving. It should be read in coherence with both legal requirements and overarching EU 74 principles on AI, data protection, and medicines regulation (see references).

While some considerations in this reflection paper are of general interest for the development of veterinary medicinal products, important differences exist between the human and veterinary domain including legal bases, regulatory requirements and guidance, ethical issues, risks of bias and other sources of discrimination. Further reflections will be necessary to better identify the specific circumstances and sources of bias in the veterinary setting. While veterinary medicines regulated by Regulation (EU) 2019/6 are generally within the scientific scope of this document, the reader is advised to pay attention to notes pointing out fundamental differences. Specific veterinary reflections or guidance may be developed in the future.

<sup>&</sup>lt;sup>1</sup> Qualification of innovative development methods is applicable to human medicines provided by EMA CHMP (see Qualification of novel methodologies for medicine development | European Medicines Agency (europa.eu))

# 2. Discussion

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#### 2.1. General considerations

- 85 AI and ML tools can, if used correctly, effectively support the acquisition, transformation, analysis, and
- 86 interpretation of data within the medicinal product lifecycle. It should be noted that many
- 87 recommendations, best practices, and previous learnings within areas of model informed drug
- 88 development and biostatistics also apply to the field of AI/ML. Adjacent methodology guidelines which
- may be relevant are listed in section 5 of this document.
- 90 A risk-based approach for development, deployment and performance monitoring of AI and ML tools
- 91 allows developers to pro-actively defining the risks to be managed throughout the AI and ML tool
- 92 lifecycle. The concept of risk includes, but is not limited to, regulatory impact.
- Advice on risk management will be further reflected in future regulatory guidance, as the impact of
- 94 system malfunction or degradation of model performance can range from minimal to critical or even
- 95 life-threatening. The degree of risk may depend not only on the AI technology, but also on the context
- 96 of use and the degree of influence the AI technology exerts. In addition, the degree of risk may vary
- 97 throughout the lifecycle of the AI-system. Marketing authorisation applicants or marketing
- 98 authorisation holders (MAHs) planning to deploy AI/ML technology are expected to consider and
- 99 systematically manage relevant risks from early development to decommissioning.
- 100 If an AI/ML system is used in the context of medicinal product development, evaluation, or monitoring,
- and is expected to impact, even potentially, on the benefit-risk of a medicinal product early regulatory
- interaction such as qualification of innovative development methods for a specific intended use in the
- 103 context of research and development in relation to pharmaceuticals¹ or scientific advice is advised. The
- level of scrutiny would depend on the level of risk and regulatory impact posed by the system.
- 105 A key principle is that it is the responsibility of the marketing authorisation applicant or MAH to ensure
- that all algorithms, models, datasets, and data processing pipelines used are fit for purpose and are in
- 107 line with ethical, technical, scientific, and regulatory standards as described in GxP standards and
- 108 current EMA scientific guidelines. Of note, these requirements may in some respects be stricter than
- what is considered standard practice in the field of data science.
- 110 For all requests for advice or opinions the applicant or MAH is expected to provide a scientific base
- along with sufficient technical details to allow comprehensive assessment of any AI/ML systems used in
- the medicinal product lifecycle, the integrity of data and generalizability of models to the target
- population and for a specific context of use.

#### 2.2. AI in the lifecycle of medicinal products

- 115 The following sections are structured along the lifecycle of medicinal products, from drug discovery and
- development to post-authorisation settings such as pharmacovigilance and effectiveness studies.

#### 2.2.1. Drug discovery

- The application of AI in the process of drug discovery may be a low risk setting from a regulatory
- perspective, as the risk of non-optimal performance often mainly affects the sponsor. However, if
- 120 results contribute to the total body of evidence presented for regulatory review, principles for non-
- 121 clinical development (see below) should be followed. In this context, all models and datasets used
- would normally be reviewed by the sponsor to mitigate ethical issues, risks of bias and other sources of

- discrimination of non-majority genotypes and phenotypes from a data quality and quantity perspective
- 124 (see Technical aspects Data acquisition and augmentation).

#### 125 **2.2.2. Non-clinical development**

- 126 AI/ML applications in non-clinical development may strive not only to achieve improved performance
- and robustness in data analysis, but could potentially also include AI/ML modelling approaches to
- 128 replace, reduce, and refine the use of animals. Standard Operating Procedures (SOPs) would be
- expected to extend to all AI and ML applications in preclinical studies. When the OECD Series on
- 130 Principles of Good Laboratory Practice (GLP) is applicable, advisory documents on Application of GLP
- 131 Principles to Computerised Systems (no.17) and GLP Data Integrity (no. 22) should be considered.
- Any preclinical data that is potentially relevant for assessment of the benefit-risk balance of a
- medicinal product should be analysed in accordance with a pre-specified analysis plan, prior to any
- 134 data mining.

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#### 2.2.3. Clinical trials

#### 2.2.3.1. Good clinical practice (GCP)

- 137 All requirements in the ICH E6 guideline for good clinical practice (GCP) or VICH GL9 Good clinical
- 138 practices (veterinary) would be expected to apply to the use of AI/ML within the context of clinical
- trials. Of note, if a model is generated for clinical trial purposes, the full model architecture, logs from
- modelling, validation and testing, training data and description of the data processing pipeline would
- 141 likely be considered parts of the clinical trial data or trial protocol dossier and thus should be made
- available for comprehensive assessment at the time of market authorisation or clinical trial application.
- 143 Additional information would need to be considered when applying AI/ML in a clinical trial setting
- where the impact on specific aspects such as the level of complexity of the trial, the use of
- decentralised elements, the intended use as a decision support software should be reflected in the
- specific protocol benefit-risk assessment.

#### 147 2.2.3.2. Use of medical devices and in vitro diagnostics in clinical trials

- 148 Medical devices and in vitro diagnostics (IVDs) are regulated at according to the Regulation (EU)
- 149 2017/745 on Medical Devices (MDR) or Regulation (EU) 2017/746 on in vitro diagnostic medical
- devices (IVDR). Applications within areas of medicines development and use can include an interplay
- 151 with such devices. Hence, the following section is provided for completeness and without prejudice to
- the existing guidance on medicinal products used in combination with medical devices.
- 153 When AI/ML systems are used for clinical management of an individual patient, they may be
- 154 considered medical devices according to MDR or IVDR<sup>2,3</sup>. Specific guidance on the Qualification and
- 155 Classification of Software within the framework of the MDR and IVDR can be found in MDCG 2019-11<sup>3</sup>.
- 156 It is not in the remit of the EMA to qualify or classify software under the above regulations.
- 157 When using CE marked devices, fulfilment of additional requirements may be needed to qualify for use
- within the context of a clinical trial, to ensure the rights, safety, wellbeing of subjects, integrity of data
- and results of the clinical trial including their generalisability.

 $<sup>^2</sup>$  Regulation (EU) 2017/745 and Regulation (EU) 2017/746 apply to human medicines only.

<sup>&</sup>lt;sup>3</sup> See MDCG 2019-11 guidance on Qualification and Classification of Software in Regulation (EU) 2017/745 (MDR) and Regulation (EU) 2017/746 (IVDR) (link) and infographic on classification of software as medical device (link)

See section 2.3 for reflections on regulatory interactions.

#### 2.2.3.3. Data analysis and inference

- When AI/ML models are used for transformation or analysis of data within a clinical trial of a medicinal
- product, they are considered a part of the statistical analysis and should follow applicable guidelines
- on statistical principles for clinical trials (see Section 5) and include analysis of the impact on
- downstream statistical inference. In late-stage clinical development, this requires a detailed description
- of a pre-specified data curation pipeline and a fully frozen set of models used for inference, within the
- statistical analysis plan.

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- 168 Early-phase clinical trials
- 169 Similar to drug discovery, risks in using AI/ML models for data analysis in early stages of clinical
- development are often low but can contain higher-risk applications affecting patient safety, such as
- 171 treatment assignment or dosing. In all cases, measures should be taken to ensure that all estimates
- used for planning of subsequent clinical trials are statistically robust and that exploratory analyses are
- interpreted in relation to multiplicity. In circumstances where data from early-phase clinical trials may
- have a substantial regulatory impact, such as in limited clinical development programs, requirements
- may be higher and should be discussed through early regulatory interaction.
- 176 Pivotal clinical trials
- 177 In late-stage pivotal clinical trials, all risks related to overfitting and data leakage must be carefully
- 178 mitigated. Prior to model deployment, performance should be tested with prospectively generated data
- 179 (future calendar time) that is acquired in a setting or population representative of the intended context
- of use. Incremental learning approaches are not accepted, and any modification of the model during
- the trial requires a regulatory interaction to amend the statistical analysis plan.
- Prior to the opening of any dataset used for hypothesis testing, the data pre-processing pipeline and all
- models should be locked and documented in a traceable manner in the statistical analysis plan. Once a
- dataset has been opened, any non-prespecified modifications to data processing or models implies that
- analysis results are considered *post hoc* and hence not suited for confirmatory evidence generation.
- 186 If possible, it is encouraged that models are published in an open repository prior to their deployment
- in a pivotal clinical trial.

#### 2.2.4. Precision medicine<sup>4</sup>

- 189 AI/ML can be used to individualize treatment in relation to factors such as disease characteristics,
- 190 patient genotype, wide-band biomarker panels and clinical parameters. This could include patient
- 191 selection, dosing, de novo design of product variants and selection from a pre-manufactured library of
- 192 variants.

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- 193 It is possible that an AI/ML application is referenced in the Summary of product characteristics to aid
- such decisions on indication and posology. Without prejudice to the need for conformity assessment by
- other regulatory bodies, the safety and efficacy of the medicinal product together with the AI-driven
- application is a matter for medicines regulation.
- 197 This would be regarded as a high-risk use from a medicines regulation perspective, related to both
- 198 patient risk and level of regulatory impact. In addition to the principles spelled out elsewhere in this
- document for high-risk use cases, special care should be paid in defining what constitutes a change in

<sup>&</sup>lt;sup>4</sup> Precision medicines in this context applies to human medicines only.

- 200 posology (requiring a regulatory evaluation before implementation), to provide guidance that the
- prescribers can critically apprehend, and include fall-back treatment strategies in cases of technical
- 202 failure.

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#### 2.2.5. Product information

- AI applications used for drafting, compiling, translating, or reviewing medicinal product information
- documents are expected to be used under close human supervision. Given that generative language
- 206 models are prone to include plausible but erroneous output, quality review mechanisms need to be in
- 207 place to ensure that all model-generated text is both factually and syntactically correct before
- 208 submission for regulatory review.

# 2.2.6. Manufacturing

- 210 The use of AI/ML in the manufacturing of medicinal products including process design and scale up, in-
- 211 process quality control and batch release is expected to increase in the coming years. Model
- development, performance assessment and life-cycle management should follow the quality risk
- 213 management principles, taking patient safety, data integrity and product quality into account. For
- human medicines the principles of ICH Q8, Q9 and Q10 should be considered, awaiting revision of
- 215 current regulatory requirements and GMP standards. The EMA Quality Innovation Group is engaging
- actively with stakeholders in this field to come up with relevant recommendations for human and
- 217 veterinary medicines.

#### 2.2.7. Post-authorisation phase

- 219 It is foreseen that AI/ML tools can effectively support post-authorisation activities, such as post-
- authorisation efficacy and safety studies (PAES and PASS) for human medicines and post-marketing
- 221 surveillance studies for veterinary medicines, as well as pharmacovigilance activities including adverse
- event report management and signal detection, in line with current good pharmacovigilance practices
- requirements available for both human and veterinary medicines.
- 224 Applications within pharmacovigilance may allow a more flexible approach to AI/ML modelling, where
- incremental learning can continuously enhance models for classification and severity scoring of adverse
- event reports as well as signal detection. However, it remains the responsibility of the MAH to validate,
- 227 monitor and document model performance and include AI/ML operations in the pharmacovigilance
- 228 system, to mitigate risks related to all algorithms and models used.
- 229 If a post authorisation study is listed as a condition for a marketing authorisation, AI/ML applications
- 230 should be discussed within a regulatory procedure unless details are agreed already at time of
- authorisation. Of note, the same requirements of using a pre-specified statistical analysis plan, data
- 232 pipeline and frozen models as for pivotal clinical trials, may apply.

#### 2.3. Regulatory interactions

- 234 Applicants and developers are expected to perform a regulatory impact and risk analysis of all AI/ML
- applications and are recommended to seek regulatory interactions when no clearly applicable written
- 236 guidance is available. The regulatory impact is directly related to the phase in the medicinal product
- lifecycle and the weight of evidence these data will have in the intended setting. In cases where impact
- on regulatory decision-making is high, interaction with regulators is always recommended.
- 239 Early interaction on experimental technology is provided by the EMA Innovation Task Force (ITF).
- Scientific advice and qualification<sup>1</sup> of novel methodologies in medicines development is provided by the

- 241 Scientific Advice Working Party (SAWP) of the CHMP and Scientific Advice Working Party (SAWP) of the
- 242 CVMP. The term qualification advice/opinion refers to novel methodologies applied to medicinal product
- 243 development where the methodology to be qualified would ideally be medical device/software agnostic.
- 244 Timing of interactions should be guided by the regulatory impact and risk associated with using the AI
- 245 based models in context of the lifecycle of a medicinal product. In high-impact cases, interaction may
- 246 be crucial already at the planning stage. If development or use of a medicinal product is critically
- relying on information from a AI/ML medical device in accordance with Regulation (EU) 2017/745<sup>5</sup>, or
- 248 the information generated may be included in the Summary of product characteristics of an authorised
- 249 medicinal product, early regulatory interaction is also recommended.
- 250 The documentation to inform the interaction with regulators should cover questions such as intended
- context of use, generalizability, performance, robustness, and clinical applicability, at a level of detail
- 252 sufficient for comprehensive assessment. Specific and clearly formulated regulatory and scientific
- questions are strongly encouraged, to allow reciprocally concise answers.

#### 2.4. Technical aspects

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# 2.4.1. Data acquisition and augmentation

- 256 AI/ML models are intrinsically data-driven, as they extract their weights from training data. This makes
- 257 them vulnerable to the integration of human bias into models. All efforts should be made to acquire a
- balanced training dataset, considering the potential need to over-sample rare populations, and taking
- all relevant bases of discrimination as specified in the EU principle of non-discrimination and the EU
- 260 fundamental rights into account. Dedicated reflections will be necessary to identify potential biases
- applicable to veterinary medicines considering the difference e.g. in target populations and regulatory
- requirements between veterinary and human medicines.
- The source(s) of data and the process of data acquisition, along with any processing such as cleaning,
- transformation, imputation, annotation, and normalisation, should be documented in a detailed and
- 265 fully traceable manner in line with GxP requirements.
- 266 Exploratory data analyses should be performed to describe the data characteristics,
- 267 representativeness, fairness, and relevance for the intended task. At a minimum, there should be
- 268 documented considerations on:
  - relevance and population representativeness of data, and intra-/extrapolation assumptions made,
  - · class imbalances and corresponding mitigation measures taken, and
- potential risk for unfair or discriminatory outcomes from using the data.
- 273 Augmentation techniques may be applied to expand the training dataset. This includes, but is not
- 274 limited to, geometric transformations, truncation and merging, addition of noise and of change of
- 275 contrast/brightness/colour depth/resolution of imaging data. Similarly, synthetic data of other
- 276 modalities may in some cases be useful for expanding the training dataset, both for increasing model
- performance and in relation to non-discrimination.
- 278 If limitations in the training dataset remain, affecting the generalizability or fairness of the model,
- these should be clearly presented in the model documentation along with recommendations on the use
- of alternative methods in cases for which the model is not considered applicable.

 $<sup>{\</sup>color{blue}^{5}}$  The note on medical devices in this context applies to human medicines only.

# 2.4.2. Training, validation, and test data

- 282 It should be noted that the term validation is used differently in the field of AI/ML and medicines
- development. It the field of ML, validation refers to the data used to inform on the selection of model
- architecture and hyperparameter tuning and is hence part of the data driven process. Once this
- process is completed, the performance of the model is evaluated once using the hold-out test data set.
- 286 If test performance is unsatisfactory and further model development is needed, the current test data
- set de facto becomes a second-stage validation data set and a completely new and independent test
- dataset is needed to repeat the test procedure for an updated model.
- 289 The practice of an early train-test split, prior to any normalisation or other types of processing where
- 290 aggregated measures are used, is strongly encouraged. Even so, the risk of unintentional or
- 291 unconscious data leakage cannot be completely excluded. For example, unknown case overlaps in
- 292 clinical databases, sponsor-specific basic features shared between study protocols or even general a
- 293 priori knowledge of study outcomes on a global level can contain information that increases risk of
- overfitting the model. Hence, models intended for high-risk settings (in particular, non-transparent
- 295 models intended for use in late-stage clinical development) should be prospectively tested using newly
- 296 acquired data.

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#### 2.4.3. Model development

- 298 Given the plethora of modelling approaches and architectures, only generally applicable considerations
- are provided on model development. It is the responsibility of the applicant or MAH to ensure that
- 300 SOPs promote a development practice that favours model generalisability and robustness particularly
- 301 for settings where models cannot be updated during deployment and to keep traceable
- documentation and development logs to allow secondary assessment of development practices.
- 303 It is strongly encouraged that methods promoting generalisability are explored and implemented,
- including regularization techniques, drop-out, and sensitivity analyses with stratification of training
- 305 data based on calendar time.
- It is of particular importance to avoid overfitting, both in relation to the validation and test datasets.
- 307 Overfitting that is the result of non-optimal modelling practises is usually discoverable in the model
- 308 test phase. A more problematic cause of overfitting is data leakage from the test dataset into the
- training and validation environment. This can occur both intentionally and unintentionally, as well as
- through indirect channels such as shared methods for data collection or processing that cannot be
- 311 generalised to future context of use.
- 312 It is important to clearly describe the intended use of the model, to allow a validity assessment of the
- feature engineering. For example, baseline factors should generally be kept out of training data when
- 314 building an individual case assessment model for clinical trial evaluation, as baseline correlations to
- 315 outcome are often inherently insensitive to interventions.

## 2.4.4. Performance assessment

- The choice of metrics for performance assessment is crucial for an adequate assessment of the model.
- 318 In general, the set of metrics should contain parameters that are insensitive to class imbalances (such
- as the Matthews Correlation Coefficient) and describe the full confusion matrix. To identify random
- 320 effects related to the train-test split, the distribution of performance metrics generated though cross-
- 321 validation should be presented. Sensitivity analysis for minority classes and in relation to calendar time
- 322 is expected, to support the generalisability to data with different class proportions, and robustness in
- relation to uncontrolled secular trends in data at deployment. A priori defined thresholds for

performance metrics that can be related to the context of use further support the credibility of model performance.

#### 2.4.5. Interpretability and explainability

- To strengthen procedural fairness, accountability and prevention of bias, the use of transparent models
- 328 is preferred, everything else being equal. However, it is acknowledged that several of the most
- 329 effective modelling architectures allow only limited insight into the translation from feature space
- 330 through latent space to prediction or classification. The use of such black box models may be
- acceptable in cases where developers substantiate that transparent (i.e., interpretable) models show
- unsatisfactory performance or robustness. Model use should be supported by an underlying general
- rationale and detailed information on model architecture, hyperparameter tuning, training metrics, as
- well as validation and test results, along with a pre-defined monitoring and risk management plan for
- mitigating non-transparency issues. It is recommended that such applications are discussed in detail
- within the scope of an EMA qualification or scientific advice procedure.
- 337 To allow review and monitoring, methods within the field of explainable AI should be used whenever
- 338 possible. This includes providing feature importance lists, SHAP and/or LIME analyses or similar
- 339 explainability metrics, both for the model and for individual inferences during deployment. Computer
- 340 vision models, and extensions into other modalities where attention mechanisms are used, should
- 341 whenever possible be supported by attention plots to verify that features are extracted from relevant
- 342 positions in the image or sequence.

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#### 2.4.6. Model deployment

- 344 Deployment of AI/ML models should be performed in line with the risk-based approach described for
- model development. For high-risk use cases, all non-trivial changes in the software and hardware stack
- 346 supporting the model, including version changes for key dependencies, require a bridge re-evaluation
- of model performance. Similarly, it is of importance that the data acquisition hardware, software, and
- data transformation pipeline at inference is in line with pre-defined specifications.
- 349 Monitoring of model performance should be instituted to allow early detection of degradation and
- 350 thresholds for acceptable model performance should be clearly defined. This may include routine
- 351 sampling of data for manual classification or use of externally provided test data sets from external
- quality control programs. Also, performance and compliance with applicable standards should be
- regularly evaluated, especially for autonomous incremental learning systems.
- For all models, especially those where there is no human-in-the-loop, a risk management plan should
- 355 be developed that defines likely risks of fail modes of the algorithm, e.g. what are the consequences of
- incorrect predictions/classifications as well as monitoring and mitigation/correction approaches, such
- as how to trigger a suspension/decommission of the model and how to suspend or decommission it.

#### 2.5. Governance

- 359 SOPs implementing GxP principles on data and algorithm governance should be extended to include all
- 360 data, models and algorithms used for AI/ML throughout the medicinal product lifecycle. Aspects related
- 361 to the governance of all components used, the application of data protection and compliance with
- applicable data protection laws and ethical standards should be documented and regularly reviewed.

# 2.6. Data protection

- 364 It is the responsibility of the applicant or MAH to ensure that all personal data, including those
- indirectly held within AI/ML models, are stored and processed in accordance with Union data protection
- 366 legislation. Accordingly, all data processing activities must comply with the principles of lawfulness,
- 367 fairness and transparency, purpose limitation, data minimisation, accuracy, storage limitation, integrity
- and confidentiality, accountability as well as the rights of data subjects as well as data protection by
- 369 design and default.

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- 370 Supervision and monitoring of data protection compliance of AI systems falls under the competence of
- 371 relevant Member State data protection authorities. As a general recommendation in the case of any
- 372 personal data processing by AI, a specific risk assessment focusing on the AI system should be
- 373 performed. This should address and document the possible impact on data subject's rights and
- 374 freedoms, assess and demonstrate compliance with the above listed principles, including necessity and
- 375 proportionality of the envisaged use of personal data.
- 376 The necessity assessment should reflect on the possibility to use anonymised or synthetic data or
- 377 deploy differential privacy techniques. Otherwise, it should be justified why these options are not
- 378 feasible in view of the objectives pursued.
- 379 The proportionality assessment should address the adequacy of the amount and type of personal data
- 380 to be processed (in line with data minimisation principle) and identify the least intrusive methods of
- data use to minimise the impact on data subjects.

#### 2.7. Integrity aspects

- 383 New and not yet fully characterised risks emerge when data is transformed into high-parameter model
- representations, as these can contain a similar level of subject-level information granularity as the
- training data but with limited insight into the data representation. For example, if personal data have
- been used for model training, it must be further evaluated whether such information can potentially be
- 387 extracted through membership-, inference- and model inversion attacks to mitigate the risk of re-
- 388 identification where needed.
- 389 Large language models, often containing billions of parameters, are at particular risk of memorization
- 390 due to their storage capacity. Overfitting increase the risk of memorization, while regularization, drop-
- out and addition of random noise can provide partial to complete anonymization, depending on the
- 392 implementation.
- 393 In conclusion, if the training data are not fit for sharing, integrity preserving measures should be taken
- 394 prior to transferring the model to a less secure environment.

#### 2.8. Ethical aspects and trustworthy AI

- 396 As reflected in the respective sections above, the basic ethical principles for AI listed below apply to all
- 397 phases of the medicinal product lifecycle for human medicines and, to an appropriate degree for
- 398 veterinary medicines. These principles are defined in the guidelines for trustworthy AI and presented in
- 399 the Assessment List for Trustworthy Artificial Intelligence for self-assessment (ALTAI) presented by the
- 400 independent High-Level Expert Group on AI that was established by the European Commission.
  - Human agency and oversight
  - Technical robustness and safety
- Privacy and data governance

- Transparency
- 405 Accountability
- Societal and environmental well-being
- Diversity, non-discrimination, and fairness
- 408 ALTAI may guide the involved entities, including the developers and deployers of AI in implementing 409 such principles in practice.
- 410 To build trust in the effectiveness, reliability, and fairness of AI/ML tools, a human-centric approach
- 411 should guide all development and deployment of AI and ML. This requires not only that active
- 412 measures are taken during data collection and modelling (See Technical aspects) but also that both
- 413 user and patient reported outcome and experience measures are included in the evaluation of AI/ML
- 414 tools when they interface with an individual user or patient<sup>6</sup>.
- 415 A systematic impact analysis should be conducted in the early stages of planning and development,
- and expertise on ethical and legal aspects should be onboarded early in all projects. In this regard,
- 417 applicants and MAHs are recommended to consider the Ethics guidelines for trustworthy AI by the
- 418 High-Level Expert Group on AI, set up by the European Commission.

# 3. Conclusion

- 420 In conclusion, the quickly developing field of AI and ML shows great promise for enhancing all phases
- of the medicinal product lifecycle. In several aspects such as data management, governance, and
- 422 statistical stringency, currently established regulatory principles, guidelines, and best practices are
- 423 directly applicable to AI/ML and efforts should be made in all organisations to reciprocally integrate
- 424 data science competence with the respective fields within medicines development and
- 425 pharmacovigilance.
- However, the use of exceptionally great numbers of trainable parameters arranged in non-transparent
- 427 model architectures introduces new risks that need to be mitigated both during model development
- and deployment to ensure the safety of patients and integrity of clinical study results. Also, as the
- 429 overarching approach is inherently data-driven, active measures must be taken to avoid the
- 430 integration of bias into AI/ML applications and promote AI trustworthiness.
- Finally, the use of AI in the medicinal product lifecycle should always occur in compliance with the
- 432 existing legal requirements, by considering ethics and its underlying principles and with due respect of
- 433 fundamental rights. A human-centric approach should guide all development and deployment of AI and
- 434 ML.

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# 4. Glossary

- 436 Definitions should be aligned with the definitions contained in the Regulation of the European
- 437 Parliament and of the Council laying down harmonised rules on artificial intelligence (Artificial
- 438 Intelligence Act) and amending certain Union legislative acts once this regulation has been finally
- 439 enacted.

AI	Artificial intelligence, refers to systems that display intelligent behaviour by analysing
	their environment and taking actions – with some degree of autonomy – to achieve
	specific goals.

<sup>&</sup>lt;sup>6</sup> For veterinary medicines, it should be further reflected if these principles may translate into user, owner or consumer experiences in the context of treatment of animals.

Class imbalance	Imbalances between categories in classification tasks. This affects model performance metrics, e.g. by the fact that a model always predicting the same outcome will be 99% accurate if 99% of test cases belong to the corresponding class.
CTA	Clinical Trial Application
Data leakage	Direct or indirect propagation of information from the intended test dataset to the model development environment.
Deep learning	The use of machine learning (see below) to train deeply stacked high-parameter models from data
Explainability	The property of systems to provide, often indirect, forms of explanation for their actions.
Feature	A pattern in data that can be reduced to a simpler higher-level representation
High impact/risk setting	Use cases where errors have large consequences, e.g. related to the primary endpoint in a clinical trial or the physical safety of humans or animals.
IVDR	In Vitro Diagnostic Regulation (EU 2017/746)
Interpretability	The property to communicate the system's exact behaviour and output in a way that is understandable to a human user.
LIME	Local Interpretable Model-Agnostic Explanations; a technique that approximates any black box machine learning model with a local, interpretable model to explain each individual prediction.
MDR	Medical Device Regulation (EU 2017/745)
ML	Machine learning - an application of AI that enables systems to learn - i.e., models being trained - from data without being explicitly programmed.
Model	Mathematical algorithms with parameters (weights) arranged in an architecture that allows learning of patterns (features) from training data
Overfitting	Learning details from training data that cannot be generalised to new data
SHAP	Shapley Additive Explanations; an explainable AI (XAI) framework that can provide model-agnostic local explainability for tabular, image, and text datasets
Test dataset	The "hold-out" data that is used to estimate performance of the final ML model
Training dataset	The data used to train the ML model
Transformation	Change between different representations of data
Transparency	The possibility to fully trace information flow within a ML model
Validation dataset	The dataset used during model development, to inform on how to optimally train the model from training data.

# 5. Other methodology guidance

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# 5.1. Guidance concerning human medicines

The following guidelines and other documents may provide useful recommendations for implementing
AI/ML applications in the product lifecycle of human medicines:

- The International Council for Harmonisation of Technical Requirements for Pharmaceuticals for Human Use (ICH):
  - 'Draft ICH guideline E11A on pediatric extrapolation Step 2b' (EMA/CHMP/ICH/205218/2022) (6 April 2022) < draft-ich-guideline-e11a-pediatric-extrapolation-step-2b en.pdf (europa.eu) > (Accessed 26 May 2023)
  - 'ICH E9 Statistical Principles for Clinical Trials' (EMA/CPMP/ICH/363/96) (1 September 1998) < <u>E 9 Statistical Principles for Clinical Trials (europa.eu)</u> > (Accessed 26 May 2023)
  - "ICH E9 (R1) addendum on estimands and sensitivity analysis in clinical trials to the guideline on statistical principles for clinical trials' (EMA/CHMP/ICH/436221/2017) (17)

454 455 456		February 2020) < E9 (R1) Step 5 addendum on estimands and Sensitivity Analysis in Clinical Trials to the guideline on statistical principles for clinical trials (europa.eu) > (Accessed 26 May 2023)
457 458 459		'ICH E10 Choice of control group in Clinical Trials' (EMA/CPMP/ICH/364/96) (1 January 2001) < <u>E 10 Choice of Control Group in Clinical Trials (europa.eu)</u> > (Accessed 26 May 2023)
460 461 462		'ICH Q8 (R2) on pharmaceutical development' (EMA/CHMP/ICH/167068/2004) (22 June 2017) < <u>Q8 (R2) Step 5 Pharmaceutical Development (europa.eu)</u> > (Accessed 26 May 2023)
463 464 465	The	pean Medicines Agency Committee for Medicinal Products for Human Use (CHMP) (formerly European Agency for the Evaluation of Medicinal Products Committee For Proprietary icinal Products (CPMP)):
466 467 468		'Draft guideline on multiplicity issues in clinical trials' (EMA/CHMP/44762/2017) (15 December 2016) < <u>Guideline on multiplicity issues in clinical trials - for publication (europa.eu)</u> > (Accessed 26 May 2023)
469 470 471		'Guideline on adjustment for baseline covariates in clinical trials'  (EMA/CHMP/295050/2013) (26 February 2015)' < <u>Guideline on adjustment for baseline covariates in clinical trials (europa.eu)</u> > (Accessed 26 May 2023)
472 473 474		'Guideline on missing data in confirmatory clinical trials' (EMA/CPMP/EWP/1776/99 Rev. 1) (24 June 2010) < <a href="mailto:quideline-missing-data-confirmatory-clinical-trials">quideline-missing-data-confirmatory-clinical-trials</a> en.pdf (europa.eu) > (Accessed 26 May 2023)
475 476		'Guideline on registry-based studies' (EMA/426390/2021) (16 September 2021) < Guideline on registry-based studies (europa.eu) (Accessed 26 May 2023)
477 478 479		'Guideline on reporting the results of population pharmacokinetic analyses' (CHMP/EWP/185990/06) (21 June 2007) < Guideline on Pop PK reports - Adopted (europa.eu) > (Accessed 26 May 2023)
480 481 482		'Guideline on the investigation of subgroups in confirmatory clinical trials' (EMA/CHMP/539146/2013) (31 January 2019) < Guideline on the investigation of subgroups in confirmatory clinical trials (europa.eu) > (Accessed 26 May 2023)
483 484 485		'Points to consider on application with 1. Meta-analyses; 2. One pivotal study'  (EMA/CHMP/EWP/2330/99) (31 May 2001) < Points to consider on application with 1.  meta-analyses; 2. one pivotal study (europa.eu) > (Accessed 26 May 2023)
486 487 488 489		'Reflection paper on methodological issues in confirmatory clinical trials planned with an adaptive design' (EMA/CHMP/EWP/2459/02) (18 October 2007) < Reflection Paper on Methodological Issues in Confirmatory Clinical Trials Planned with an Adaptive Design (europa.eu) > (Accessed 26 May 2023)
490	5.2. Guid	dance concerning veterinary medicines
491	The followin	g guidelines and other documents may provide useful recommendations for implementing

Veterinary Medicinal Products (VICH):

AI/ML applications in the product lifecycle of veterinary medicines:

The International Cooperation on Harmonisation of Technical Requirements for Registration of

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495 'VICH GL9 on good clinical practices (CVMP/VICH/595/98-FINAL) (4 July 2000) 496 < VICH Topic GL9 (GCP) (europa.eu) > (Accessed 20 June 2023) 497 European Medicines Agency Committee for Veterinary Medicinal Products (CVMP): 498 'Guideline on statistical principles for clinical trials for veterinary medicinal products 499 (pharmaceuticals)' (EMA/CVMP/EWP/81976/2010-Rev.1) (15 July 2021) <GL on 500 statistical principles for clinical trials for VMPs (pharmaceuticals) (europa.eu)> 501 (Accessed 20 June 2023) 502 'Guideline on clinical trials with immunological veterinary medicinal products' 503 (EMA/CVMP/IWP/260956/2021) (19 January 2021) < Guideline on clinical trials with immunological veterinary medicinal products (europa.eu) > (Accessed 20 June 2023) 504 6. References 505 506 This reference list is generally applicable, unless specific applicability to human or veterinary medicines 507 is indicated. 508 1. European Commission, 'Data protection: Rules for the protection of personal data inside and 509 outside the EU' < <a href="https://commission.europa.eu/law/law-topic/data-protection\_en">https://commission.europa.eu/law/law-topic/data-protection\_en</a> (Accessed 510 24 May 2023) 511 2. European Commission, 'Infographic - Is your software a Medical Device?' (23 March 2021) < Infographic - Is your software a Medical Device? (europa.eu) > (Accessed 21 June 2023)<sup>7</sup> 512 513 3. European Commission, Proposal for a Regulation of the European Parliament and of the Council 514 laying down harmonised rules on artificial intelligence (Artificial Intelligence Act) and amending certain Union legislative acts, COM/2021/206 final [2021] Available at: EUR-Lex -515 516 52021PC0206 - EN - EUR-Lex (europa.eu) (Accessed 24 May 2023) 517 4. European Commission, Proposal for a Regulation of the European Parliament and of the Council 518 laying down Union procedures for the authorisation and supervision of medicinal products for 519 human use and establishing rules governing the European Medicines Agency, amending 520 Regulation (EC) No 1394/2007 and Regulation (EU) No 536/2014 and repealing Regulation 521 (EC) No 726/2004, Regulation (EC) No 141/2000 and Regulation (EC) No 1901/2006, 522 COM/2023/193 final [2023]. Available at: <u>EUR-Lex - 52023PC0193 - EN - EUR-Lex (europa.eu)</u> 523 (Accessed 24 May 2023)8 524 5. European Commission, Proposal for a Directive of the European Parliament and of the Council 525 on the Union code relating to medicinal products for human use, and repealing Directive 526 2001/83/EC and Directive 2009/35/EC COM/2023/192 final [2023]. Available at: EUR-Lex -527 52023PC0192 - EN - EUR-Lex (europa.eu) (Accessed 24 May 2023)9

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6. European Commission High-Level Expert Group on AI < <a href="https://digital-">https://digital-</a>

strategy.ec.europa.eu/en/policies/expert-group-ai> (Accessed 24 May 2023)

7. European Commission High-Level Expert Group on AI, 'Assessment List for Trustworthy

Artificial Intelligence (ALTAI) for self-assessment' (17 July 2020). <a href="https://digital-ntelligence">https://digital-ntelligence</a> (ALTAI) for self-assessment' (17 July 2020). <a href="https://digital-ntelligence">https://digital-ntelligence</a> (ALTAI) for self-assessment' (17 July 2020).

<sup>&</sup>lt;sup>7</sup> Veterinary medicines not in scope.

<sup>&</sup>lt;sup>8</sup> Partly applicable to human medicines only.

<sup>&</sup>lt;sup>9</sup> Applicable to human medicines only.

- 532 <u>strategy.ec.europa.eu/en/library/assessment-list-trustworthy-artificial-intelligence-altai-self-assessment</u>> (Accessed 24 May 2023)
- 8. European Commission High-Level Expert Group on AI, 'Ethics guidelines for trustworthy AI' (8
  April 2019) < <a href="https://digital-strategy.ec.europa.eu/en/library/ethics-guidelines-trustworthy-ai">https://digital-strategy.ec.europa.eu/en/library/ethics-guidelines-trustworthy-ai</a> (Accessed 19 June 2023)
- 537
   European Commission, 'Personalised medicine' < Personalised medicine (europa.eu) >
   538 (Accessed 15 June 2023)<sup>9</sup>
- 539 10. European Medicines Agency <u>Qualification of novel methodologies for medicine development <</u>
  540 <u>Qualification of novel methodologies for medicine development | European Medicines Agency</u>
  541 (europa.eu)> (Accessed 15 June 2023)<sup>9</sup>
- 542 11. International Coalition of Medicines Regulatory Authorities (ICMRA), 'Innovation' < 543 https://icmra.info/drupal/strategicinitiatives/innovation> (Accessed 24 May 2023)<sup>9</sup>

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- 12. International Coalition of Medicines Regulatory Authorities (ICMRA), 'Informal Innovation Network Horizon Scanning Assessment Report: Artificial Intelligence' (6 August 2021) < horizon scanning report artificial intelligence.pdf (icmra.info) > (Accessed 24 May 2023)9
- 13. Medical Device Coordination Group (MDCG), 'MDCG 2019-11 Guidance on Qualification and Classification of Software in Regulation (EU) 2017/745 MDR and Regulation (EU) 2017/746 IVDR' Available at: <a href="DocsRoom European Commission (europa.eu">DocsRoom European Commission (europa.eu</a>) (11 October 2019) (Accessed 21 June 2023)<sup>9</sup>
- 14. 'Non-discrimination (the principle of)' (Glossary of summaries) < <u>EUR-Lex nondiscrimination principle EN EUR-Lex (europa.eu)</u> > (Accessed 24 May 2023)
  - 15. Organisation for Economic Co-operation and Development (OECD) Environment Directorate Chemicals And Biotechnology Committee, 'Series on Principles of Good Laboratory Practice (GLP) and compliance monitoring' < <a href="https://doi.org/10.1787/2077785x">https://doi.org/10.1787/2077785x</a>> (Accessed 16 June 2023)
  - 16. Organisation for Economic Co-operation and Development (OECD) Environment Directorate Chemicals And Biotechnology Committee, 'Series on Principles of Good Laboratory Practice (GLP) and compliance monitoring: Advisory Document of the Working Party on Good Laboratory Practice Application of GLP Principles to Computerised Systems' (No. 17) (9 November 2022) <pdf (oecd.org)> (Accessed 16 June 2023)
  - 17. Organisation for Economic Co-operation and Development (OECD) Environment Directorate Chemicals And Biotechnology Committee, 'Series on Principles of Good Laboratory Practice (GLP) and compliance monitoring: Advisory Document of the Working Party on Good Laboratory Practice on GLP Data Integrity' (No. 22) (20 September 2021) < pdf (oecd.org) > (Accessed 16 June 2023)
  - 18. Regulation (EU) 2017/745 of the European Parliament and of the Council of 5 April 2017 on medical devices, amending Directive 2001/83/EC, Regulation (EC) No 178/2002 and Regulation (EC) No 1223/2009 and repealing Council Directives 90/385/EEC and 93/42/EEC [2017] OJ L 117/1. Available at: EUR-Lex 32017R0745 EN EUR-Lex (europa.eu) (Accessed 16 June 2023)<sup>9</sup>
  - 19. Regulation (EU) 2017/746 of the European Parliament and of the Council of 5 April 2017 on in vitro diagnostic medical devices and repealing Directive 98/79/EC and Commission Decision

574 2010/227/EU [2017] OJ L 117/176. Available at: <u>EUR-Lex - 32017R0746 - EN - EUR-Lex</u> 575 (<u>europa.eu</u>) (Accessed 5 July 2023)<sup>9</sup>

- 20. Regulation (EU) 2019/6 of the European Parliament and of the Council of 11 December 2018 on veterinary medicinal products and repealing Directive 2001/82/EC. Available at: <u>EUR-Lex-32019R0006 - EN - EUR-Lex (europa.eu)</u> (Accessed 20 June 2023)<sup>10</sup>
- 21. Regulation (EU) 2022/868 of the European Parliament and of the Council of 30 May 2022 on
  European data governance and amending Regulation (EU) 2018/1724 (Data Governance Act)
  [2022] OJ L 152/1. Available at: <u>EUR-Lex 32022R0868 EN EUR-Lex (europa.eu)</u> (Accessed
  24 May 2023)

<sup>&</sup>lt;sup>10</sup> Applicable to veterinary medicines only.